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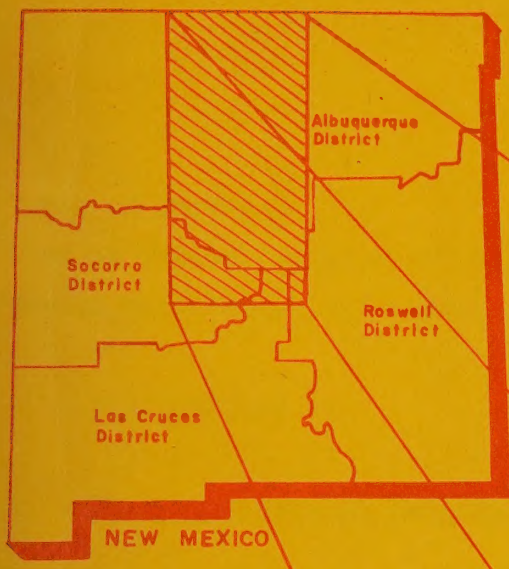
RIO GRANDE OCCUPANCY RESOLUTION PROGRAM



Albuquerque and Socorro Districts, New Mexico

Within

RIO ARRIBA, TAOS, SANDOVAL, SANTA FE, BERNALILLO, VALENCIA, AND SOCORRO COUNTIES

U.S. DEPARTMENT OF THE INTERIOR
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RIO GRANDE OCCUPANCY RESOLUTION PROGRAM

Table of Contents

	Page Number
Table of Contents	i
List of Tables, Maps, and PERT Charts	iii
Terms, Definitions and Format	iv
A. Introduction	1
B. Present Situation-Task Areas	7
I. Task Area: Planning	7

Subject No.	Subject	
1	Purpose, Scope and Emphasis, Rio Grande Planning Unit	7
2	Conflicts with Rio Grande 1-01 Planning Effort	9
3	Planning System Training	9
4	Rio Grande Planning Unit (1-01) URA Review Follow-up	10
5	PAA - Social Values Analysis	12
6	NNSO Review of Rio Grande (1-01) Planning Documents	13
7	Review of Stallion (2-05) Planning Documents	15
8	Update of Stallion Planning Documents for Public Lands in the MRGCD	16
II. Task Area: Public Affairs		18
1	Public Participation Plans/Liaison/Status Reports	18
2	Coordinated Approach on Public Contacts	19

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Table of Contents cont'd.

Subject No.		Page Number
III. Task Area:	Lands	20
1	Small Holding Claims	20
2	Applications Pending as of 12/15/77, to Resolve Occupancy Situation	21
3	Long-Term Bureau Actions	22
IV. Task Area:	Cadastral Survey	27
1	Public Lands - Exterior and Interior Surveys	27
2	Impact on Other Survey Responsibilities	30
V. Task Area:	Appraisals	31
1	Appraisal Requests	31
C. Program Considerations		32
1	Coordination	32
2	Manpower Requirements	32

LIST OF TABLES

Table Number	Title	Page Number
III-2-1	Case Groupings by Time Frame	23
IV-1-1	Exterior Cadastral Surveys	29
IV-1-2	Interior Cadastral Surveys	29
1	Manpower Analysis - 1st Alternative Level	35
2	Manpower Analysis - 2nd Alternative Level	35
3	Manpower Analysis - Comparison Levels	35

LIST OF MAPS

Map Number	Title	Page Number
I-1	State of New Mexico	6
2	Program Area	Envelope on back cover

LIST OF ILLUSTRATIONS

Illustration No.	Title	Page Number
I	Example of Overlapping Mapping Problem within Program Area	4
II	Example of Invalid Land Deeds	5

LIST OF CHARTS

Rio Grande (1-01) Planning PERT Chart	8
Rio Grande Occupancy Resolution Program PERT Chart	Envelope on back cover

TERMS, DEFINITIONS and FORMAT

"PERT": Program Evaluation and Review Technique

Task Area: Specific components necessary to solve the problem (tasks are listed as separate components for PERT process, however, all tasks are inter-related.

Subject: A sub-component of each task.

Critical Element: Those analytical needs necessary to define the subject.

Necessary Action: Actions required to solve the needs identified in the critical elements.

Responsibility (i.e.): Office - Division - Person - Dates.

NARRATIVE FORMAT

Rio Grande Occupancy Resolution Program

Task Area:

Subject:

Critical Elements:

Necessary Action:

Responsibile (Office/Division/Person) and Action Date:

RIO GRANDE OCCUPANCY RESOLUTION PROGRAM

A. Introduction

The problem facing New Mexico today in regard to unauthorized occupancy on public lands is not new or unique to the State or to the Bureau as a whole. On the surface this statement has some validity, however, when one looks a little deeper it is a gross misstatement. The situation facing us has, is, and will continue to plague sound land-use management as mandated by the Federal Land Policy Management Act (FLPMA), and seriously hinders legions of people in the normal progression of their lives.

This problem has its roots in time that covers approximately 300 years and in no small part has been complicated by traditions of land-use and ownership that has created present patterns of land-transfer more akin to 18th century Spain than to 20th century methodologies utilizing metes and bounds.

Overlaid on this traditional attitude toward land is the vast geographic area covered by this problem. Situated within 25,000 square miles, extending from southern Socorro County to the Colorado border encompassing two Bureau Districts; three distinct cultures; diverse economic conditions containing some of the highest and lowest levels of per capita income within the United States--all existing on one of the most fragmented land patterns within the Bureau of Land Management. (See Map I-1 and Map II.)

To further complicate the matter, the New Mexico State Legislature enacted a conservancy law which set up the Middle Rio Grande Conservancy District as a political subdivision in 1925. Although the area covered by the (MRGCD) covers only the southern half of the problem area--property maps of all irrigable land were made delineating areas of current occupancy and utilized as a basis for conservancy tax levies. As a result, various counties accepted the conservancy maps as official maps for county taxation, conveyance of title and other legal instruments. Most of the cadastral survey markers have been removed. Thus,

within 50 percent of the problem area legally constituted political entities are utilizing a set of maps entirely different from the ones used by Federal efforts to delineate the area by survey. (See Illustration I depicting the fragmented and overlapping mapping systems.) In the northern portion of the problem area, dual mapping does not exist, but has been superseded by the lack of surveys, land grant proximity problems and the common practice of passing invalid land deeds. In addition, this northern New Mexico area contains a populace not far removed from subsistence agrarian economy and is culturally distinct from the rest of New Mexico. This area has been the scene of violent outbursts concerning land ownerships and is, in the extreme, a politically sensitive area. For a represenative example of invalid land deeds in this portion of the problem area see Illustration II. Note that the stamp of notary public lends false authenticity to the document.

The situation as it exists today is untenable and is compounding annually into a "problem" that is fast becomming unmanageable.

Individuals involved in these occupancy situations are placed in an awkward situation or predicament when they learn that they are occupying Federal lands. They experience problems and difficulties when they attempt to secure a loan on the property or improvement or when they try to sell the property without a clear, legal title. Time is also eroding their ability to pay appraisal assessments as land inevitably moves toward highest and best use.

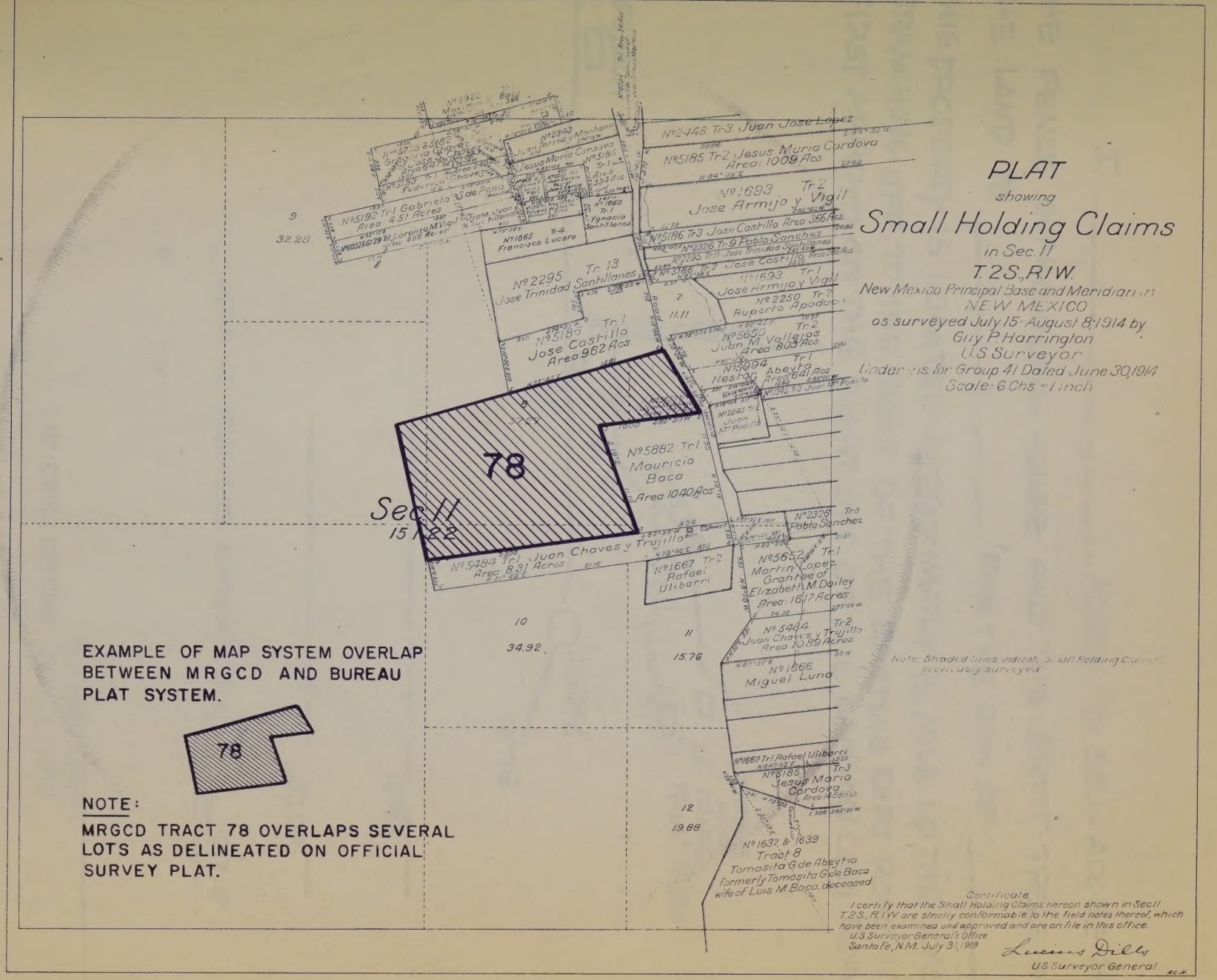
This problem demands immediate resolution. Delayed action by BLM will only compound the problem further and make resolution a greater task than it is currently. Continued inaction by BLM will place the Bureau in an indefensible position and cause us to lose a large measure of credibility with both the public and the State's congressional delegation since commitments have been made to resolve the situation.

Substantial political and public opinion factors are involved in this proposal. Numerous congressional inquiries have been made to the Bureau in past years.

BLM, New Mexico has responded to approximately 50 congressional inquiries in the last two years. The New Mexico delegation is willing to allow BLM a reasonable period of time to initiate action and resolve this problem.

Public opinion is presently polarized and could become significantly worse if the situation is not adequately presented and discussed during the planning system (MFP) decision making process. Some occupants and certain anti-government factions sympathetic to the occupants, feel the land is and has always been theirs and that the Federal government should have no involvement. On the other hand, past planning experience has shown that many people feel BLM should resolve the issue and protect the public values associated with these public lands through proper management.

In order to resolve this situation the following comprehensive and coordinated program is presented for your consideration.

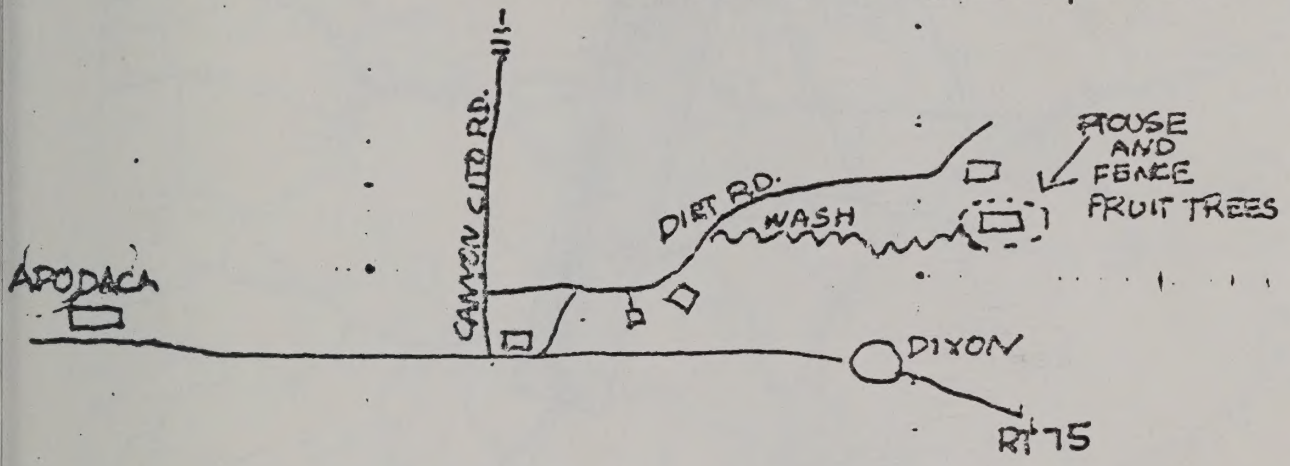

PLAT
showing
Small Holding Claims
in Sec. 11
T.2S., R.1W.
New Mexico Principal Base and Meridian in
NEW MEXICO
as surveyed July 15-August 8, 1914 by
Guy P. Harrington
U.S. Surveyor
Under his. for Group 41 Dated June 30, 1914
Scale: 6 Chs. = 1 inch
78
Sec. 11
15.22
No 5882 Tr 1
Mauricio
Baca
Area 1040 Acs
No 5484 Tr 1 Juan Chaves y Trujillo
Area 8.31 Acres
No 1667 Tr 2
Rafael
Ulibarri
No 5652 Tr 1
Martin Lopez
Grantee of
Elizabeth M Dailey
Area: 16.17 Acres
No 5444 Tr 2
Juan Chaves y Trujillo
Area 10.99 Acres
No 1666
Miguel Luna
No 5185
Jesus Maria
Cordova
No 1637 & 1639
Tract 8
Tomasita G de Abeyta
formerly Tomasita G de Baca
wife of Luis M Baca, deceased
No 2448 Tr 3 Juan Jose Lopez
No 5185 Tr 2 Jesus Maria Cordova
Area: 1009 Acs
No 1693 Tr 2
Jose Armijo y Vigil
No 5186 Tr 3 Jose Castillo Area 366 Acs.
No 2326 Tr 9 Pablo Sanchez
No 2295 Tr 11 Jose Trinidad Santillanes
No 1693 Tr 1
Jose Armijo y Vigil
No 2250 Tr 2
Ruperto Apodaca
No 5650
Juan M. Vallejos
Area 805 Acs.
No 5994 Tr 1
Nestor Abeyta
Area 64.1 Acs.
No 2295 Tr 13
Jose Trinidad Santillanes
No 5185 Tr 1
Jose Castillo
Area 962 Acs
No 5192 Tr 1 Gabriela de Pena
Area 4.51 Acres
No 1660 Tr 1
Ygnacio Santillanes
No 1665
Francisco Lucero
No 2326 Tr 9
Pablo Sanchez
Note: Shaded lines indicate Small Holding Claims previously surveyed
EXAMPLE OF MAP SYSTEM OVERLAP
BETWEEN MRGCD AND BUREAU
PLAT SYSTEM.
78
NOTE:
MRGCD TRACT 78 OVERLAPS SEVERAL
LOTS AS DELINEATED ON OFFICIAL
SURVEY PLAT.
Certificate
I certify that the Small Holding Claims hereon shown in Sec. 11
T.2S., R.1W are strictly conformable to the field notes thereof, which
have been examined and approved and are on file in this office.
U.S. Surveyor General's Office
Santa Fe, N.M. July 31, 1919
Lucius Dills
U.S. Surveyor General

T. 2 S., R. 1 W. - 20

ILLUSTRATION II

I _____ AGREE TO SELL ADOBE HOUSE, THE FENCE SURROUNDING HOUSE AND THE FRUIT TREES ON THE LAND TO _____ FOR THE SUM OF _____ CASH

THIS PROPERTY IS LOCATED APPROXIMATLY 1/2 MILE UP THE WASH BRANCHING OFF TO THE RIGHT OF THE EXISTING DIRT ROAD IN THE FIRST ARROYO ON THE RIGHT OFF OF THE CANYON CITO ROAD.



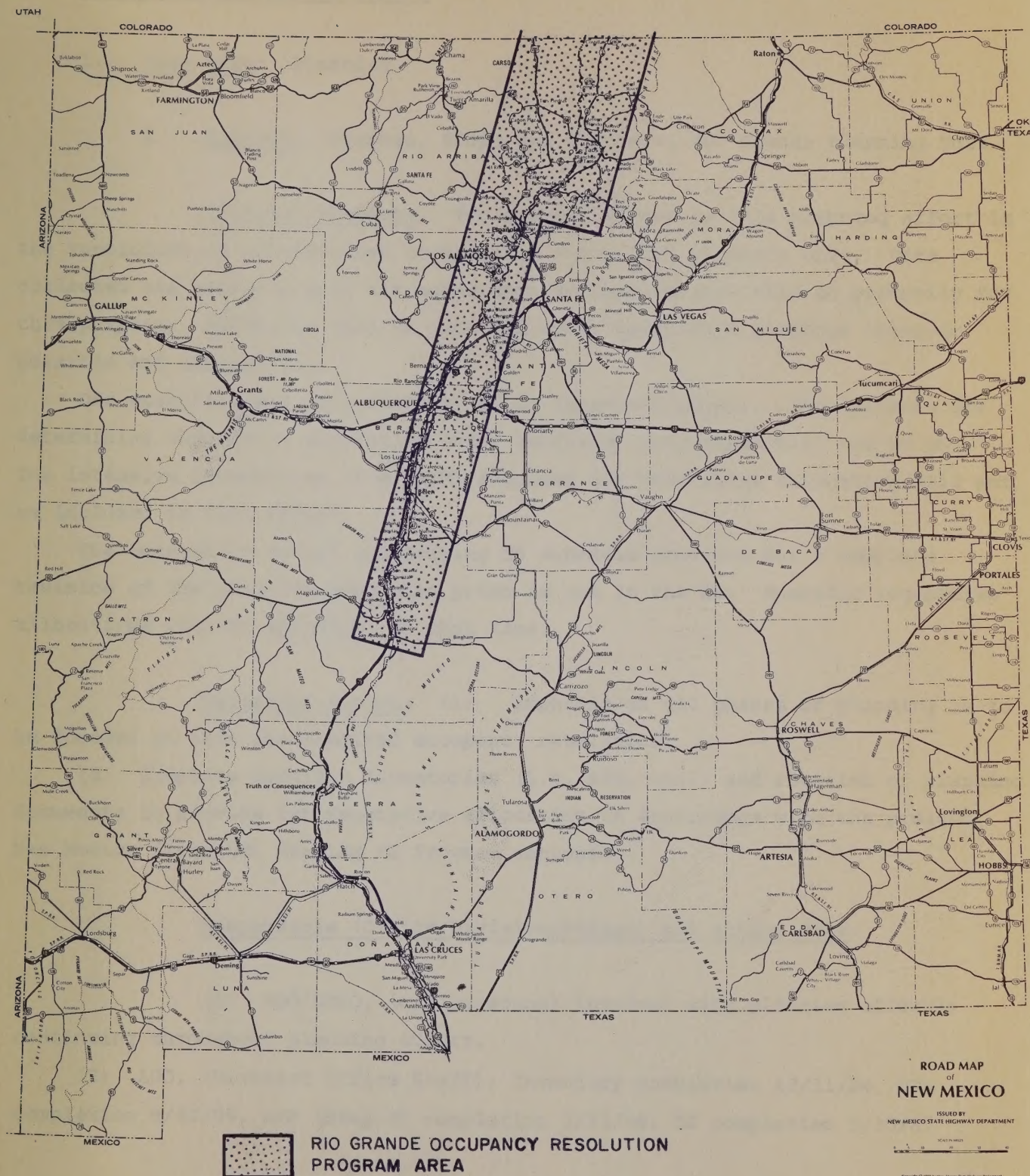
_____
BUYER

_____
SELLER

SWORN AND SUBSCRIBED BEFORE ME THIS _____ DAY OF _____

_____
MARGARET AKERS
MY COMM. EXPIRES SEPT.3, 1973

Map I-1



ROAD MAP
of
NEW MEXICO

ISSUED BY
NEW MEXICO STATE HIGHWAY DEPARTMENT

RIO GRANDE OCCUPANCY RESOLUTION
PROGRAM AREA

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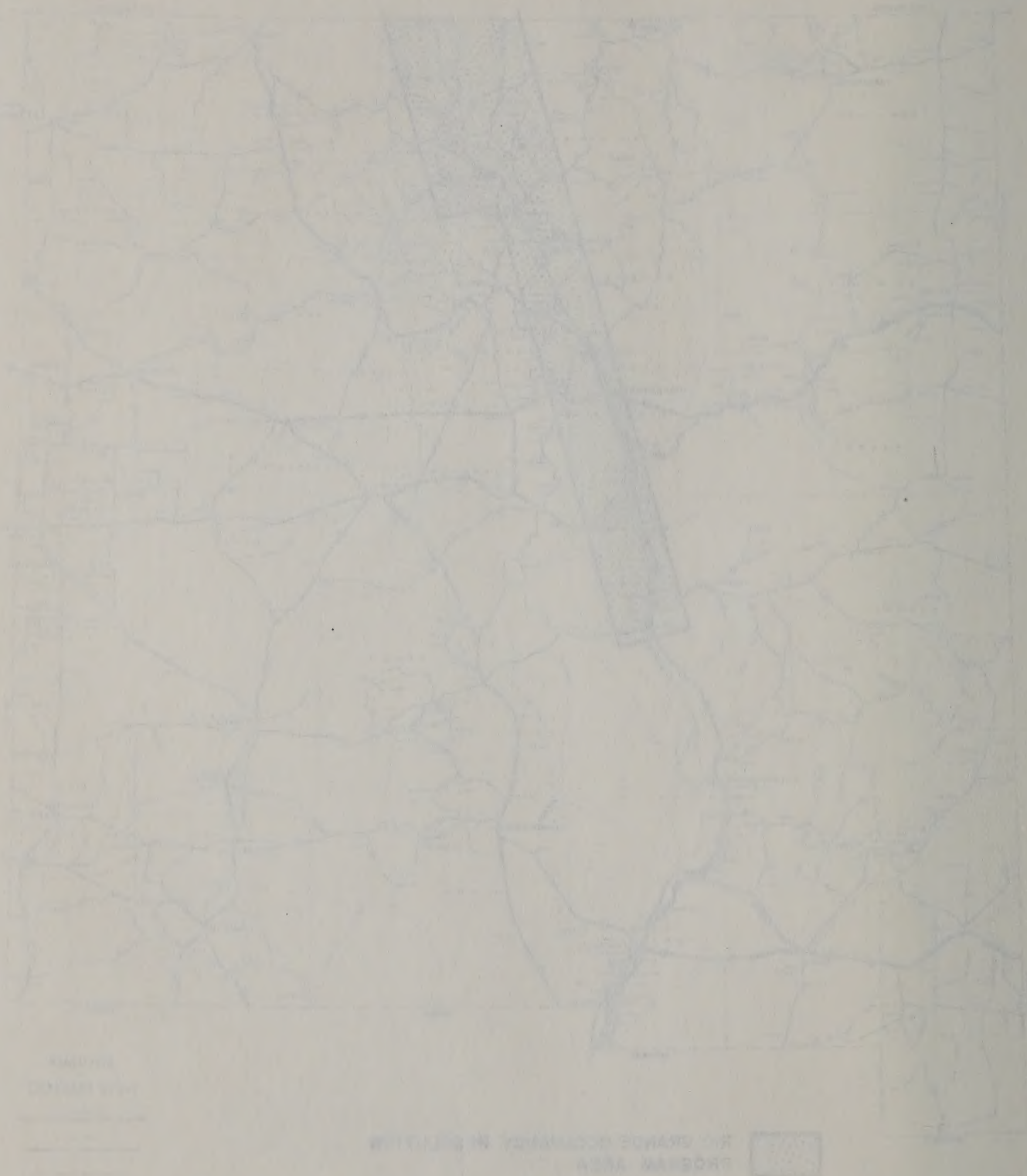


B. Present Situation Task Areas

I. Task Area: Planning

1. Subject: Purpose, Scope and Emphasis, Rio Grande Planning Unit

Critical Elements: The primary thrust in this planning effort is the resolution of unauthorized occupancies within the planning unit. Data collected and analyzed with its subsequent recommendations will be primarily for this purpose. Decisions will be made for other management purposes whenever possible and appropriate.

One specific area of deficiency is in range management. The criteria for determining vegetative allocation under long-term procedures will not be met. The intensive inventories (i.e. SIM) required for vegetative allocation will not be included in this effort.

The current livestock and grazing ES schedule provides for a complete revision of the planning documents prior to use in the ES. Specific vegetative allocations will be addressed at that time.

Necessary Action: (1) Emphasis on all phases of planning is to be focused on this unauthorized occupancy resolution.

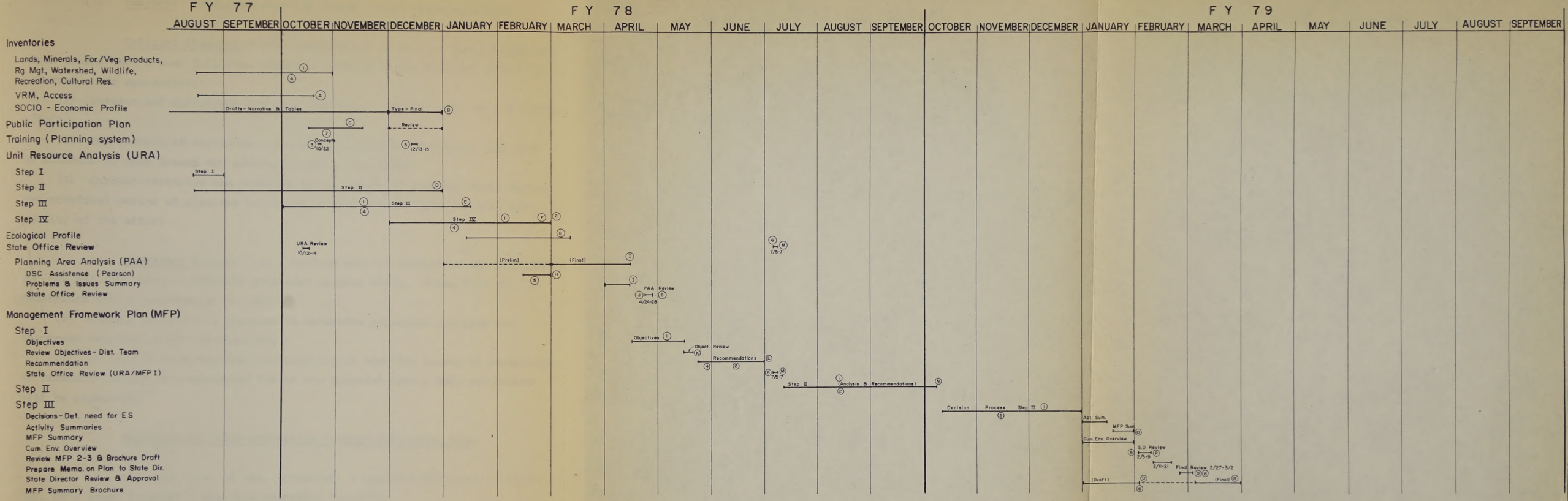
(2) Complete specific inventories (i.e. SIM, etc.) and revision of planning documents to provide for vegetative allocation in accordance with the present New Mexico Livestock Grazing ES Program schedule.

Responsible (Office/Division/Person) and Action Date:

(1) ADO/NMSO, (all personnel involved with planning effort); continuing throughout planning effort.

(2) ADO, (District Office Staff); Inventory completion 12/31/84, URA completion 9/30/85, MFP (Step 2) completion 3/31/86, ES completion 9/30/87

RIO GRANDE (I-01) PLANNING - "PERT" CHART No. 1



KEY DATES

(A)	Complete Inventories	11/15/77
(B)	Complete North Central SEP	12/31/77
(C)	Prepare Public Participation Plan	11/15/77
(D)	Complete URA Step 2	12/31/77
(E)	Complete URA Step 3	1/15/78
(F)	Complete URA Step 4	2/28/78
(G)	Complete Ecological Profile	3/10/78
(H)	DSC Assistance in PAA	2/15-28/78
(I)	Complete PAA	4/15/78
(J)	NMSO Review PAA	4/24-28/78
(K)	ADO Review MFP Step I Objectives	5/16-18/78
(L)	Complete MFP Step I	6/30/78
(M)	NMSO Review of URA/MFP Step I	7/5-7/78
(N)	Complete MFP Step 2	10/10/78
(O)	Complete MFP Step 3 and Draft Brochure	2/2/79
(P)	Final MFP Review	2/5-9/79
(Q)	State Director Review and Approval	2/27-3/2/79
(R)	Complete MFP Brochure	3/31/79

TASK AREAS - PLANNING & PUBLIC AFFAIRS

NUMBER	SUBJECT
(1)	Purpose, Scope and Emphasis, Rio Grande Planning Unit
(2)	Conflicts with Rio Grande Planning Effort
(3)	Planning System Training
(4)	URA Review Follow-Up
(5)	PAA - Social Values Analysis
(6)	NMSO Review of Rio Grande (I-01) Planning Documents
(7)	Public Participation Plans/Liaison/Status Reports

Date 12/30/77
Development and Revision Checklist
Original (Draft) 12/16/77
Revised (PERT Chart no. 1 - 12/30/77

2. Subject: Conflicts with Rio Grande (1-01) Planning Effort

Critical Elements: Time requirements as well as quality requirements demand that a near full-time effort be devoted to the planning effort by affected staff specialists.

(1) Current AWP directives may have significant affects upon this planning effort.

(2) Maintenance of day-to-day routine business and supervision that must be attended to upon demand may adversely affect this effort.

(3) Current vacancies and possible future vacancies that may occur during the scheduled period of planning may cause adverse affects upon the time and quality of the effort.

Necessary Action: (1) Analyze current directives and commitments for AWP and specifically identify potential problem areas. Priorities will be determined and/or recommended to NMSO.

(2) Closely monitor all programs to determine potential problems and recommend manpower shifts if necessary.

(3) Closely monitor manpower availability to identify losses of capability. If vacancies cannot be compensated for at the district level, NMSO assistance will be requested.

Responsibile (Office/Division/Person) and Action Date:

(1) ADO, Div. of Res. (Frashier) - analysis completed (1/16/78), ADO, DM's staff (Diener) - analysis completed (1/16/78).

(2) ADO, DM's Staff (Diener) - continuing throughout planning effort, ADO, Div. of Res. (Frashier) - continuing throughout planning effort, ADO, Div. of Oper. (Hendryx) - continuing throughout planning effort, ADO, Rio Grande R.W. (Miller) - continuing throughout planning effort.

(3) ADO, DM's Staff (Diener) - Continuing throughout planning effort.

3. Subject: Planning System Training

Critical Elements: Many of the District and Rio Grande Resource Area staff specialists responsible for preparation of the Rio Grande planning

documents are new to the BLM and have limited or no training in the concepts and general procedures of the Bureau planning system developments.

Necessary Action: Provide training for as many staff specialists as possible that are involved in the Rio Grande planning effort so that the resulting components (URA, PAA, and MFP) will meet quality standards.

(1) Request DSC assistance in presenting internal training courses on Bureau planning procedures.

(2) Make arrangements for training courses, coordinate with DSC.

(3) Conduct a training session on the concepts of planning and general planning procedures for the staff specialists assigned to the Rio Grande planning effort.

(4) DSC and NMSO present training course Int. 1 - Introduction to Use of the BLM Planning System.

Responsibile (Office/Division/Person) and Action Date:

(1) NMSO, E&PCS (Hodgin) and Branch of Administrative Management, (Wulff) - action completed - (10/7/77).

(2) NMSO, Branch of Administrative Management (Wulff) - arrangements for Int. 1 completed (10/18/77) coordination with DSC completed.

(3) NMSO, E&PCS (Manning) PAO (Gumert) - action completed (10/22/77).

(4) DSC, S&T (Mihalic) and NMSO, E&PCS (Fellows) action completed - (12/13-15/77) at the Hilton Inn, Albuquerque (Ref. - Instruction Memo No. NMSO 77-252).

4. Subject: Rio Grande Planning Unit (1-01) URA Review Follow-up

Critical Elements: (1) Inventory of Scattered Tracts. One of the most critical shortcomings of the URA planning document completed in 1976 is the lack of data pertaining to scattered tracts in the Rio Grande Planning Unit. This planning effort was primarily centered on the larger blocks of public land.

These tracts need to be identified and the resources inventoried before multiple use values can be determined. These inventories include lands, minerals, forest or vegetation products, range management, watershed, wildlife, recreation (including VRM), cultural resources and access. On some tracts, because cadastral survey is lacking, specific identification of the tract cannot be made. These will be discussed in generalities where possible.

(2) Mining Claims. The review brought out the lack of discussion on mining claims. Estimate of numbers, conflicts, and other problems associated with mining claims was not adequately covered. It was indicated that claims should be identified.

Since all claims have not been recorded, and there is a two-year period remaining in which claimants can record them, it may not be practical to identify these at this time.

(3) Archeology/Paleontology. Neither archeological nor paleontological resources are completely surveyed in the Rio Grande Planning Unit.

These resources should be included in the current URA as much as present data permits.

These resources will continue to be surveyed on a site specific case by case basis, and treated in land reports and Environmental Assessment Records (EARs). Additional funds are forthcoming for more detailed paleontological surveys in the Rio Grande P.U. on a contract basis.

Necessary Action: 1 (a) Identify all scattered tracts not covered by the current planning document.

(b) Inventory all scattered tracts not covered by the present planning document according to the appropriate manual standards.

2 (a) Determine whether it would be practical to identify claim locations up to a given point in time.

(b) Develop a system to keep claim identity current and up to date if "a" above is valid.

3 (a) Place available data along with future plans for gathering data into current planning document. A time frame to locate properties on which these resources are located is required.

(b) Keep planning document up to date by placing results of surveys from land actions and EARs on various projects.

(c) Put results of contract surveys into current planning document when available.

Responsible (Office/Division/Person) and Action Date:

1 (a) ADO, Division of Resources and Rio Grande P.U. staffs - (Armenta, with Thompson and Mitchell) - action completed (10/30/77).

(b) ADO (and NMSO when applicable) Division of Resources and Rio Grande P.U. staffs - Lands: Armenta (with Thompson and Mitchell) - action completed (10/30/77), Minerals: (Snyder) - action completed (10/30/77), Forest and vegetative products: (Fisher) - action completed (10/30/77), Range Management: (Arwood and Foster, with Houpt) - action completed (10/30/77), Watershed: (Vincent, with Garn, NMSO) - action completed (10/30/77), Wildlife Habitat: (Ward) - action completed (10/30/77), Recreation (including VRM): (Niemeyer and Speegle) - action completed (11/15/77), Cultural Resources: (Morrison and Rigby) - action completed (10/30/77), Access: (Dallas) - action completed (11/15/77).

2 (a) ADO and NMSO, Division of Resources (Snyder) and (Egan) - determinations to be made by 1/30/78.

(b) ADO and NMSO, Division of Resources (Snyder) and (Egan) - develop a system by 2/28/78.

3 (a) ADO, Division of Resources and Coal team (Morrison and Rigby) - by 1/30/78.

(b) ADO, Division of Resources and Coal team (Morrison and Rigby) - to continue throughout planning effort and beyond.

(c) ADO, Coal team, possibly Division of Resources (Rigby, possibly Morrison) (if funds and future contracts permit) - to continue beyond planning effort.

5. Subject: PAA - Social Values Analysis

Critical Elements: A crucial element in the Rio Grande Planning effort will be the identification and analysis of group values associated with occupancy problems along the Rio Grande. Given the sensitivity of this issue it

is imperative that this section of the PAA reflect the input of a professional sociologist. Specific items to be covered will be: (1) Socio-Cultural Values, (2) Social-well-being, (3) Public-Position and Expectations Analysis.

Necessary Action: (1) Identify those socio-cultural values important to a group in terms of places, objects, structures, lifestyles and beliefs. Identify nature of the value (e.g., religious, subsistence, aesthetic, historical, etc.) that the group places on the area, object, structure, belief, or lifestyle.

(2) Identify those indicators of social well-being as found in the North-Central SEPA. Determination of significance may be accomplished by a comparison of area indicators with indicators in the State and/or region as well as resident perceptions.

(3) Identify by resource activity those groups having positions relating to BLM programs. (See North-Central SEP.)

Responsible (Office/Division/Person) and Action Date:

(1), (2), (3) DSC, S&T (Pearson) ADO, DM's staff (Hamilton) RGRA, (Musick) 2/13 to 3/3/78 (one week within this time frame). Note: The responsibility for developing this critical section of the PAA will be shared by requested personnel from the Denver Service Denter (Pearson) along with ADO personnel (Hamilton-Musick) completion date may be affected by the following: (1) Pearson's Technical Proposal Evaluation Committee (TPEC) assignment currently scheduled for 12/5-19/77.

(2) Completion of North-Central SEP, currently scheduled for completion December 31, 1977.

(3) Slippage of Rio Grande URA effort currently scheduled for completion 2/28/78.

6. Subject: NMSO Review of Rio Grande (1-01) Planning Documents

Critical Elements: The principal program thrust of the Rio Grande planning effort is resolving the unauthorized occupancy problem. The

development of quality planning documents that address this critical area is essential. The planning documents must: (1) contain the detail necessary to match complexity and magnitude of the social, economic, environmental and resource values, (2) be comprehensive so that no significant information or situation is overlooked, (3) MFP Step 3 decisions must make specific land use allocations in sufficient detail (e.g., tracts, parcels, time, etc.) to provide guidance direction and alternatives that will be available for resolving the occupancy problems. To assure that the program thrust discussed above is addressed in this planning effort, a full review will be made of the planning documents.

Necessary Action: (1) Develop responsibility and assignment schedule for the Rio Grande planning effort.

2 (a) Organize an NMSO review team to review planning documents (URA-Ecological Profile, PAA and MFP Step 1) in accordance with section .53 of NMSO Manual Supplement 1601, Release 1-122.

(b) Conduct an NMSO team review of the URA-Ecological Profile completed in 1976 to determine the adequacy of this planning document for the current program thrust.

(c) Conduct an NMSO team review of the PAA and MFP Step 1. The MFP Step 1 review will be at the Albuquerque District. The PAA review will be accomplished at the State Office.

3 (a) Review MFP Steps 2 and 3 after the District Manager's decisions are completed. Draft MFP brochure will also be reviewed.

(b) After staff review, State Director will personally conduct a final review and approval session with the District Manager and his staff. These reviews will be in accordance with section .54 of NMSO Manual Supplement 1601, Release 1-122.

(4) Draft copies of the MFP Step 1 narrative should be sent to the State Office, attention Environmental and Planning Coordination Staff (911), at least a week prior to the review date.

Responsible (Office/Division/Person) and Action Date:

(1) ADO, District Manager's staff (Diener) Rio Grande RA (Miller) - action completed (10/25/77).

2 (a) NMSO, Environmental and Planning Coordination staff (Hodgin) - action completed (9/26/77) for the URA-Ecological Profile. The PAA and MFP Step 1 review responsibilities are shown on Illustration 7 of the NMSO Manual Supplement 1601, release 1-122.

(b) NMSO, E&PCS, Resources, Technical Services (Team) - action completed (10/12-14/77).

(c) NMSO, E&PCS, Resources, Technical Services (Team PAA) (also includes PAO) - 4/24-28/78, MFP Step 1 - 7/5-7/78.

3 (a) NMSO, E&PCS, Resources, Technical Services, PAO (Team) - 2/5-9/79.

(b) NMSO, State Director - 2/27 - 3/2/79.

4 (a) ADO, District Manager's staff (Diener) - 6/26/78.

7. Subject: Review of Stallion (2-05) Planning Documents

Critical Elements: Resolution of the unauthorized occupancy in the Stallion planning unit will require planning documents that meet the mandate of PL 94-579 relative to comprehensive land use planning to dispose of or take other actions relative to public lands along the Rio Grande in the middle Rio Grande conservancy District.

Necessary Action: (1) Examine the lands and other activity sections effected by the lands program in the Stallions URA - MFP to determine adequacy under PL 94-579.

(2) Update the planning documents as required.

Responsible (Office/Division/Person) and Action Date:

(1) NMSO, Division of Resources (Beck), E&PCS (Hodgin) - action completed (12/13-14/77) - Note: Planning documents will require updating.

(2) SDO, Division of Resources and Jornada Resource Area (Appropriate Resource Spec.) - update to be completed as per schedule under Planning - Subject Eight.

8. Subject: Update of Stallion Planning Documents for Public Lands in the Middle Rio Grande Conservancy District (MRGCD).

Critical Elements: The Stallion planning documents require updating using information obtained from Cadastral Survey, inventories and public input.

The descriptions of the public lands proposed for retention or disposal cannot be updated until cadastral surveys are completed on a township by township basis. Until these surveys are completed, accurate public land locations on the ground and legal descriptions are not available since existing land records and maps are confusing to those not aware of the conflicting descriptions. The MRGCD maps are the principal maps used by the county and the public to illustrate or describe land for transfer, taxation purposes, etc. These maps seldom reflect the same land descriptions as the GLO or master title plats for the same area.

In addition to the two Realty Specialists, other Socorro District people involved in the MRGCD land issues are the Public Information Specialist, Jornada Resource Area Manager, Chief of Resources, and to a lesser degree other District Resource Specialists. The use of these people on the MRGCD planning update will reduce their activity in other District work, i.e., East and West Socorro Grazing ES's, soil surveys, inventories, planning in the San Augustine Resource Area, and other District programs.

Necessary Action: (1) Complete exterior cadastral surveys on a township by township basis.

(2) Update planning documents on a township by township basis following completion of exterior cadastral surveys. As the surveys for each township are completed the plats will be used to help identify lands for inventory purposes and to identify opportunities for future land uses. Planning will be fragmented by time as each township is surveyed, inventoried, opportunities identified, and recommendations for land dispositions made.

Some of the items needing special attention during the planning process are:

(a) make sure existing uses are identified, such as county and State roads, railroads, pipelines, powerlines, ditches and canals, etc.; (b) Identifying

lands for public retention; flood plains, wildlife habitat areas, land needed for future community expansion, land fills, recreation areas, environmental study areas, etc.; (c) Identifying lands for disposal, lands valuable for agricultural use, homes, businesses, etc.

Responsible (Office/Division/Person) and Action Date:

(1) NMSO, Branch of Cadastral Survey (Waskowiak) - Proposed completion date:

T.1S.,R.1W. NMPM	-	January 31, 1978
T.2S.,R.1W. NMPM	-	February 28, 1979
T.2S.,R.1E. NMPM	-	July 31, 1979
T.3S.,R.1E. NMPM	-	July 31, 1980
T.4S.,R.1E. NMPM	-	July 31, 1983
T.5S.,R.1E. NMPM	-	July 31, 1985

(2) (a) SDO, District Resource Specialists - Proposed completion date:

URA - Update - Stallion P.U. (MRGCD)

T.1S.,R.1W. NMPM	-	June 30, 1978
T.2S.,R.1W. NMPM	-	June 30, 1979
T.2S.,R.1E. NMPM	-	November 30, 1979
T.3S.,R.1E. NMPM	-	November 30, 1980
T.4S.,R.1E. NMPM	-	November 30, 1983
T.5S.,R.1E. NMPM	-	November 30, 1985

(b) SDO, District Resource Specialists - JRA (Chamberlain) - District Manager (Kennedy) - Proposed completion date:

MFP - Update - Stallion P.U. (MRGCD)

T.1S.,R.1W. NMPM	-	November 30, 1978
T.2S.,R.1W. NMPM	-	November 30, 1979
T.2S.,R.1E. NMPM	-	April 30, 1980
T.3S.,R.1E. NMPM	-	April 30, 1981
T.4S.,R.1E. NMPM	-	April 30, 1984
T.5s.,R.1E. NMPM	-	April 30, 1986

II. Task Area: Public Affairs

1. Subject: Public Participation Plans/Liaison/Status Reports

Critical Elements: The diversity of the publics involved and affected as well as the sensitivity and complexity of the issues at hand in the planning effort will require a well coordinated and planned public information program. All data received by the program coordinator will be made available to PAO for their determination of dissemination.

Necessary Action: (1) Prepare public participation plan for the Rio Grande planning effort that will involve affected publics.

(2) Prepare public participation plan for the entire occupancy project.

(3) As firm actions are determined, develop contact and liaison with: a) Congressional delegation, b) Local officials and community leaders, c) State officials, d) Other agencies and organizations, e) "One to one" contacts, f) News media.

(4) Provide periodic status reports to the public on the progress of the planning effort.

Responsible (Office/Division/Person) and Action Date:

(1) ADO, DM's staff (Kerr & Diener, RGRA, (Miller) - action completed 11/15/77.

Close coordination will be maintained with NMSO, PAO, Gumert.

(2) NMSO, PAO (Gumert) to be completed by 1/30/78. Close coordination will be maintained with ADO and SDO.

(3) (a) NMSO, PAO (Gumert) assisted by ADO & SDO - initial briefing to be accomplished by 2/28/78 -- liaison to continue throughout project duration.

(b) ADO, RGRA (Miller) SDO (JRA-Chamberlain/District PAO) initial contacts by 12/15/77 - liaisons to continue throughout project duration.

(c) NMSO, PAO (Gumert) assisted by ADO and SDO initial contact by 1/30/78 - liaison to continue through project duration.

(d) ADO, DM's staff (Diener and Kerr), SDO (JRA-Chamberlain/District PAO) initial contact by 12/15/77 - liaison to continue throughout project duration.

(e) ADO, DM's staff (Kerr), SDO (JRA-Chamberlain/District PAO) to coordinate, but will be accomplished as a continuing effort throughout project duration.

(f) NMSO, PAO (Gumert) in coordination with ADO, (Kerr) & SDO (JRA-Chamberlain/ District PAO) - Initial contacts to be made by 1/30/78.

(4) ADO, staff (Kerr-Diener) - bimonthly continuing effort through planning effort.

2. Subject: Coordinated Approach on Public Contacts

Critical Elements: Because of the sensitivity of the issues involved, consistency of what is being relayed in public contacts will be extremely important. A potential for inconsistency exists because of: (1) Three different offices involved (NMSO, ADO and SDO), (2) Numerous people in each office involved, (3) Complexity of the issues at hand as well as the numerous differing situations. (4) Difference in timing of various actions between districts, e.g., Planning in ADO vs. Resolvement in SDO. (5) Possible differences in philosophies between individuals in the three offices.

Necessary Action: (1) A comprehensive policy briefing be presented for all individuals involved in NMSO, ADO, and SDO to insure all involved are fully informed as to what the entire project is, what is involved, and how it is to be accomplished. (2) Specific contact persons be named for each office and all official contacts be limited to these individuals. (3) All data on the program will be made available to PAO - NMSO as soon as generated. All public affairs action will be coordinated with PAO - NMSO.

Responsible (Office/Division/Person) and Action Date:

(1) NMSO, State Director (Zimmerman), ADO, DM (Applegate), SDO, DM (Kennedy), by 2/28/78.

(2) Same as 1 by 2/28/78

(3) NMSO, ADO, SDO, designated contact persons, continue throughout project duration.

III. Task Area: Lands

1. Subject: Small Holding Claims

Critical Elements: Supplemental instructions for processing unperfected Small Holding Claims were issued December 6, 1961. These instructions provided procedures for processing all unperfected Small Holding Claims in New Mexico to patent. All unperfected Small Holding Claims in the State were not processed to patent pursuant to the supplemental instructions. A records search conducted by the NMSO, Branch of Records indicates that a total of 53 unperfected Small Holding Claims remain unpatented in the Rio Grande Planning and Occupancy Program Area. About 29 are in the Socorro District and approximately 24 are within the Albuquerque District. Many of these remaining unperfected Small Holding Claims are considered as suspected occupancy trespass cases. It is critical that all valid unperfected Small Holding Claims be identified and processed to patent in accordance with those Supplemental Instructions, to eliminate these suspect trespass situations.

Necessary Action: (1) Complete search of status records and identify all valid unperfected Small Holding Claims in the Rio Grande Planning and Occupancy Program Area.

(2) List unperfected Small Holding Claims and examine documents and determine validity of unperfected claims.

(3) Publish notice for period provided for homestead proofs, at expense of Bureau and in the absence of any protest or adverse claim or other objection issue final certificate and forward for issuance of patent.

(4) Issue patent to heir and for the heirs of the Small Holding Claim claimant.

(5) Note official land records and distribute patents to specific county clerks for recording.

(6) Maintain file of recorded Small Holding Claims until patents are distributed to proper individuals.

Responsible (Office/Division/Person) and Action Date:

(1) NMSO, Branch of Records, Manuel Romero, a) Albuquerque District - completed (10/31/77), b) Socorro District - Completed FY 1977.

(2) NMSO, Branch of Lands, Stella Gonzales - estimated by 3/31/78.

(3) NMSO, Branch of Lands, Stella Gonzales - estimated by 5/31/78.

(4) NMSO, Division of Technical Services - Micheal Solan - estimated by 7/30/78.

(5) NMSO, Branch of Records, Manuel Romero - estimated by 9/30/78.

(6) NMSO, a) Branch of Records, Manuel Romero - continual, b) Albuquerque District, District Manager - continual, c) Socorro District, District Manager - continual.

2. Subject: Applications Pending as of December 15, 1977, to Resolve Occupancy Situations (R&PP and Color-of-Title).

Critical Elements: (1) There are eight Color-of-Title applications filed with BLM in the Socorro District. The Color-of-Title applications are non-discretionary actions that need not await completion of planning efforts.

(2) There are two Recreation and Public Purposes applications filed with BLM in the Socorro District. One is to accommodate an existing church building. The other is to accommodate an existing cemetery. Under the situation of existing public purpose facilities, working the cases should not be contingent on completing or updating planning documents.

(3) There are 14 Color-of-Title applications filed with BLM in the Albuquerque District. The Color-of-Title applications are non-discretionary actions that need not await completion of the planning effort.

(4) There are 2 R&PP applications filed with BLM in the Albuquerque District to accommodate 1 cemetery and 1 church. Under the situation of existing public purposes facilities, working the cases should not be contingent on completing or updating planning documents.

(5) The time frames outlined below are premised on two Realty Specialists in the Socorro District, one of which will spend the bulk of his/her time on the

Rio Grande Occupancy situation and the other spending 25% or less of his/her time, and two Realty Specialists in the Albuquerque District being able to spend at least 50% of their time on Rio Grande Occupancy work. These time frames are also based on filling 2 vacant positions in the Socorro District early in calendar year 1978 and 1 vacant position in the Albuquerque District by the middle of calendar year 1978.

Necessary Action: (1) Serialization and recordation of applications.

(2) First adjudication of the application including determination of cadastral survey needs and subsequent requests.

(3) Survey and plat preparations.

(4) Investigations, land reports, EAR's, recommendations and appraisal requests.

(5) Appraisal reports.

(6) Further adjudication including referral for additional solicitors review.

(7) Final adjudication.

Responsible (Office/Division/Person) and Action Date:

See casework Table III-2-1 on pages 23-24.

3. Subject: Long-Term Bureau Actions Relative to Tracts of Public Lands Within the Area of the Rio Grande Occupancy Problem.

Critical Elements: (1) Retention or disposal decisions will be made relative to all tracts of public lands. Some disposal actions will be accommodated by sales and leases under Sections 203 and 302 of PL 94-579. Some additional Color-of-Title applications can be expected on these tracts and possibly a few R&PP applications. (2) Occupancy problems will be resolved by accommodation or removal. Sales and leases will be made under Sections 203 and 302 of PL 94-579. Trespass action and follow-up will be required for removal.

RIO GRANDE OCCUPANCY RESOLUTION PROGRAM

Responsible (Office/Division/Person) and Actions Dates:

Case Groupings by Time Frame

Case File and District	Item 1 - NMSO Serialization & Recordation (Romero)	Item 2 - NMSO 1st Adjud. of Appln. (Technical Ser.) (Gonzales)	Item 3 - NMSO Cadastral Survey (Branch of Cadastral Survey) (Waskowiak)	Item 4 - ADO & SDO Investigations, Land Report, EAR, Recommendations (Dist. Realty Staff)	Item 5 - NMSO Appraisals (Branch of Appraisals) (Warner)	Item 6 - NMSO Further Adjud. (Tech. Ser.) (Gonzales)	Item 7 - NMSO Final Adjud. (Tech. Ser.) (Gonzales)
1) Socorro District a) NM 2632 NM 29958 NM 30780 (All Color of Title)	Done	Interior Cadastral Survey Requests by 12/30/77	Completion of Interior surveys by 2/15/78, Plat preparation by 4/30/78	Reports done, however, rev. by Div. of Resources is required-to be completed by 11/30/77. Phil Beck respons. This rev. required only for unusual cases.	Complete Appraisals by 2/28/78	Referral for further solicitor review by 11/25/77	Decisions, Publication, Patent or Rejection by 5/30/78
1) Socorro District b) NM 31680 (Cemetery) NM 31681 (Church) (R&PP) NM 16870 NM 31824 (Color of Title)	Done	Partially done-All 1st Adjud. by 3/30/78. Survey Requests by 1/1/78	Survey completion by 5/30/78. Plat prep. by 7/30/78.	Reports & Recomm. by by 5/30/78. Request for Appraisal by 5/30/78	Complete Appraisals by 8/30/78	Referral for solicitor. Rev. complete by 8/30/78	Decisions, Publication, Patent or Rejection by 10/30/78
1) Socorro District c) NM 31554 NM 32041 NM 32065 (Color of Title)	Done	Partially done-All 1st Adjud. by 6/30/78. Survey requests by 5/30/78	Survey completion by 9/30/78. Plat prep. by 11/30/78.	Reports & Recomm. by 9/30/78. Request for appraisal by 9/30/78	Complete appraisals by 12/30/78.	Referral for solicitor Rev. complete by 12/30/78	Decisions, Publications, Patent or Rejection by 2/28/79
2) Albuquerque District a) NM 19262 (Color of Title)	Done	Done	Done	Reports & Recomm. start 3/1/78, complete 6/30/78. Request Appraisal 6/30/78	Complete Appraisals by 9/30/78	Further Solicitor rev. by 9/30/78 if necessary	Decisions, publication, Patent or Rejection by 11/30/78

RIO GRANDE OCCUPANCY RESOLUTION PROGRAM

Responsible (Office/Division/Person) and Actions Dates:

Case Groupings by Time Frame

Case File and District	Item 1 - NMSO Serialization & Recordation (Romero)	Item 2 - NMSO 1st Adjud. of Appln. (Technical Ser.) (Gonzales)	Item 3 - NMSO Cadastral Survey (Branch of Cadastral Survey) (Waskowiak)	Item 4 - ADO & SDO Investigations, Land Report, EAR, Recommendations (Dist. Realty Staff)	Item 5 - NMSO Appraisals (Branch of Appraisals) (Warner)	Item 6 - NMSO Further Adjud. (Tech. Ser.) (Gonzales)	Item 7 - NMSO Final Adjud. (Tech. Ser.) (Gonzales)
2) Albuquerque District b) NM 31791 (Cemetery) (R&PP)	Done	Survey requested by 12/30/77	Survey completion 4/1/78. Plat by 5/30/78.	Modify Existing Reports by 2/30/78. Request Appraisal by 2/30/78. Prop. Classif. 3/15/78. Request Patent Clearance 2/28/78. Initial Classif. 5/1/78. Becomes final 5/30/78	Complete Appraisal by 5/30/78	None	Decision, Publication, Patent by 8/30/78
2) Albuquerque District c) *NM 30938 **NM 10009 *NM 19644 *NM 19645 *NM 19646 *NM 19647 *NM 19648 *NM 25456 *NM 25132 *NM 28432 (All Color of Title)	Done	Any further adjud. including survey req. to be completed by 6/30/78. Have survey request for NM 10009	To be completed by 1/30/79. Plat completed by 3/30/79. *Surveys completed. **Surveys will be completed by 4/1/78 Plat by 6/30/78.	Reports & Recomm. by 4/30/79. Appraisal requests by 4/30/79.	Complete all appraisals by 3/30/80	Further Solicitor rev. if required by 5/30/79.	Decisions, Publications, Patent by 5/30/80.
2) Albuquerque District d) **NM 26149 NM 29725 NM 24742 (All Color of Titles NM 420 (R&PP) (Church)	Done	Further Adjud. including survey requests by 3/30/79 Have survey request for NM 26149	Surveys to be completed by 11/30/79 Plat by 1/30/80 **Field survey completed. Plat by 6/30/78	To be completed by 8/30/79. Appraisal requests by 8/30/79	Complete all appraisals by 10/30/79	Further Solicitor rev. if required by 9/30/79	Decisions, Publications, Patents by 3/30/80

Many additional color-of-title applications can be anticipated along with a few R&PP applications. (3) The time frames outlined below are contigent on two Realty Specialists in the Socorro District, one of which will spend the bulk of his/her time on the Rio Grande Occupancy situation and the other spending 25% or less of his/her time; and on two Realty Specialists in the Albuquerque District being able to spend at least 50% of their time on the Rio Grande Occupancy problem. (4) Case numbers and time frames for working cases are strictly estimates and could vary substantially.

Necessary Action: (1) Investigations, Land reports, EAR's, Trespass actions, recommendations and appraisal requests. (2) Interior survey need determinations and requests. (3) Interior Cadastral survey and plat preparation. (4) Appraisal reports. (5) Serialization and recordation of Bureau motion actions. (6) Adjudicative actions, i.e., lease offers, sales. (7) Final adjudications, patents, leases.

Responsible (Office/Division/Person) and Action Date:

Action No. 1 - The Socorro District Reality Specialists will process 25 cases per year FY 1979 through FY 1998 to complete all District actions. The Albuquerque District Realty Specialists will process 20 cases per year FY 1980 through FY 2003 to complete all district actions. The Districts will request appraisals as needed.

Action No. 2 - The Socorro District Realty Specialists will request interior cadastral surveys as needed. They will attempt to determine all interior survey needs on an entire township prior to requesting the surveys. It is estimated that the Socorro District will require the interior survey of 10 tracts per year. For planning purposes it is estimated that the 10 tract will be divided into two lots each resulting in 20 Bureau actions per year, FY 1979 through FY 1998. The remaining 5 actions per year, as shown in item No. 1 above, will be on tracts not requiring interior surveys.

The Albuquerque District Realty Specialists will request interior cadastral surveys as needed. They will attempt to determine all interior survey needs on

an entire township prior to requesting the surveys. It is estimated that the Albuquerque District will require the interior survey of 8 tracts per year. It is estimated that the 8 tracts will be divided into two lots each, resulting in 16 Bureau actions per year, FY 1980 through FY 2003. The remaining 4 actions per year, as shown in item No. 1 above, will be on tracts not requiring interior surveys.

Action No. 3 - See: Task Area - Cadastral Survey for responsible (Office/Division/Person) and Action Dates for this action item.

Action No. 4 - The New Mexico State Office, Branch of Appraisals (Warner), will complete 25 appraisals per year in the Socorro District, FY 1980 through FY 1999 to complete all appraisals in the Socorro District. The Branch of Appraisals will complete 20 appraisals per year in the Albuquerque District, FY 1981 through FY 2004 to complete all appraisals in the Albuquerque District.

Action No. 5 - The New Mexico State Office, Records Section (Romero) will serialize and record applications as received on Bureau motion actions as requested. It is estimated 25 actions per year FY 1980 through FY 1999 to complete all actions relative to the Socorro District. The Records Section will serialize and record applications as received on Bureau motion actions as requested. It is estimated 20 actions per year FY 1981 through FY 2004 to complete all actions relative to the Albuquerque District.

Action No. 6 - The New Mexico State Office, Lands Section, (Gonzales), will process 25 lease or sale offers per year in the Socorro District FY 1981 through FY 2000 to complete all actions in the Socorro Distirct.

The Lands section will process 20 lease or sale offers per year in the Albuquerque District FY 1982 through FY 2005 to complete all actions in the Albuquerque District.

Action No. 7 - The New Mexico State Office, Lands Section (Gonzales), will issue 25 leases or patents per year in the Socorro District FY 1982 through FY 2001 to complete all actions in the Socorro District.

The Lands Section will issue 20 leases or patents per year in the Albuquerque District FY 1983 through FY 2006 to complete all actions in the Albuquerque District.

Current adjudicative capability to handle this workload is somewhat dependent on the difficulty of the caseload. The receipt of large numbers of difficult cases, such as Color-of-Title, will place a strain on the lands section to complete the necessary adjudication with current capability.

IV. Task Area: Cadastral Survey

1. Subject: Public Lands - Exterior and Interior Surveys

Critical Elements: (1) Exterior surveys are needed to identify the boundaries of the public lands involved to provide a basis for claim of ownership. Timely identification of public lands through exterior boundary surveys is a prerequisite to processing lands actions and is critical to resolving unauthorized occupancies through trespass and other land actions.

Exterior boundary survey efforts were initiated in the Socorro District in FY 1977. Exterior boundary surveys are scheduled to begin in the Albuquerque District at the beginning of FY 1980. The survey project will progress from the Socorro District on the south to northern boundary of the Albuquerque District at the Colorado State line.

An estimated 705± tracts of public land with suspected unauthorized occupancy trespasses exist in the Rio Grande Unauthorized Occupancy Abatement Program Area which will require on the ground survey and monumentation to identify exterior boundaries of each tract. Approximately 305± tracts are located in the Socorro District and 400± tracts in the Albuquerque District.

Total cadastral survey capability would allow the completion of exterior boundary surveys on 90 tracts per fiscal year. However, because of pressing demands for surveys of existing land cases, Forest Service surveys, other BLM project surveys and other nondiscretionary surveys, the total survey capability cannot be tied up on exterior boundary surveys.

In order to complete the exterior surveys in a timely manner, and at the same time meet the demand for other surveys the cadastral survey crews will expend approximatley 2/3 of their capability on exterior surveys during FY 78 and 79. Beginning in FY 79 exterior surveys will be carried out alternately with interior surveys as needed.

(2) Interior boundary surveys are necessary to identify subdivision breakdown of the public land tracts identified by exterior surveys discussed above. This

breakdown will designate, by lot number, those parcels of land occupied by private individuals. In most cases public lands within exterior surveys may be occupied by one or more private parties. Interior surveys will provide the unit (lot) and acreage for processing of lands actions on a case-by-case basis.

An estimated 392± tracts will require interior surveys and monumentation in the field to identify each lot for processing of lands actions. Interior survey work is anticipated to begin in Socorro District in mid-1979 and in the Albuquerque District at the beginning of FY 1981 and continuing through duration of the program.

In order that realty work can be carried on simultaneously in both Districts, exterior surveys will be executed to a point in time where interior surveys are needed. Thereafter, interior surveys would be carried out alternating with exterior surveys as needed, allowing continuity in realty work.

Interior surveys should not be requested until all cases in each township are settled. This would permit completion of all interior surveys in one time period under one effort, preventing return of survey crews as realty work is commencing.

Necessary Action: (1) Identify exterior boundaries of each tract by conducting on-the-ground survey and monumentation (See Table IV-1-1 for time frame and unit schedule).

(2) Identify interior bundaries of each tract by conducting on-the-ground survey and monumentations. (See Table IV-1-2 for time frame and unit schedule.)

Responsible (Office/Division/Person) and Action Date:

(1) NMSO, Branch of Cadastral Survey (Waskowiak) - Socorro District, exterior surveys - 9/30/85, Albuquerque District, exterior surveys - 1/30/97.

(2) NMSO, Branch of Cadastral Survey (Waskowiak) - Socorro District, interior surveys - 3/30/99, Albuquerque District Interior surveys - 9/30/2004.

TABLE IV-1-1

RIO GRANDE OCCUPANCY RESOLUTION PROGRAM

Cadastral Survey

Exterior Surveys

	FY 77	78	79	80	81	82	83	84	85	86	87	88	89	90	91	92	93	94	95	96	97	98	99	2000	01	02	03	04	05	06
Socorro District (NM-2)																														
Total Number of Tracts	305	222	162	112	87	69	51	33	15																					
Total Number by Year	83	143	193	218	236	254	272	290	305																					
NM-2 Totals by FY	83	60	50	25	18	18	18	18	15																					
Albuquerque District (NM-1)																														
Total Number of Tracts				400	385	370	355	340	325	310	295	280	250	220	190	160	130	100	70	40	10									
Total Number by Year				15	30	45	60	75	90	105	120	150	180	210	240	270	300	330	360	390	400									
NM-1 Totals by FY				15	15	15	15	15	15	15	15	30	30	30	30	30	30	30	30	30	10									

TABLE IV-1-2

Interior Surveys

Socorro District (NM-2)																														
Total Number of Tracts			200	195	185	175	165	155	145	135	125	115	105	95	85	75	65	55	45	35	25	15	5							
Total Number by Year			5	15	25	35	45	55	65	75	85	95	105	115	125	135	145	155	165	175	185	195	200							
NM-2 Totals by FY			5	10	10	10	10	10	10	10	10	10	10	10	10	10	10	10	10	10	10	10	5							
Albuquerque District (NM-1)																														
Total Number of Tracts					192	184	176	168	160	152	144	136	128	120	112	104	96	88	80	72	64	56	48	40	32	24	16	8		
Total Number by Year					8	16	24	32	40	48	56	64	72	80	88	96	104	112	120	128	136	144	152	160	168	176	184	192		
NM-1 Totals by FY					8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8	8		

2. Subject: Impact on Other Survey Responsibilities

Critical Elements: In order to meet other survey needs of BLM such as identification of lands for mineral leasing and other administrative actions, surveys other than for occupancy abatements are required. Survey work is requested by each District including the Oklahoma Project Office. Due to limited manpower capability, 3-4 requests must be turned down each year for BLM.

Keeping current with increased office work concerning plats, the mineral survey program and O&G leasing land descriptions. A backlog in all three categories is growing.

Meeting survey needs for the Forest Service: Our responsibility to the Forest Service for surveys is very similar as it is to this agency. They assure us that their needs are critical to deal with their own occupancy problem, but also for other administrative needs. An estimated 3 requests for surveys must be turned down yearly.

Each year the Forest Service transfers 9800 funds to this agency for financing special attention surveys. Last year the funds were transferred to another state because of lack of manpower in New Mexico to use these funds.

Necessary Action: In addition to the surveys required by the occupancy program: one medium sized project or two small projects can be accomplished for other BLM programs.

Accomplish one medium-sized project under subactivity 4530 (Forest Service Option).

Accomplish one medium-sized project with Forest Service 9800 transferred funds.

Responsible (Office/Division/Person) and Action Date:

NMSO, Branch of Cadastral Survey (Waskowiak) - each fiscal year.

V. Task Area: Appraisals

1. Subject: Appraisal Requests

Critical Elements: Request for appraisal is normally made after other actions have been completed and approved including adjudication, lands and realty actions, cadastral survey, and Solicitor's review.

It is extremely critical that claims be examined, validated, surveyed and identified on the ground prior to requesting an appraisal. In many cases in the past, appraisals have been requested on lands actions with invalid claims or where tract identification and/or survey was incomplete or insufficient. Also, requests have been made in a hit or miss fashion with little or no consideration being given to grouping in geographic areas. This has caused back tracking, moving from area to area, comparable sales data becoming obsolete and has generally resulted in lost time and inefficient use of appraisal staff capabilities.

Necessary Action: (1) Establish claim validity through adjudication, Solicitor's review, and land examination.

(2) Identify claims on-the-ground through survey execution.

(3) Consolidate appraisal requests by geographic areas.

Responsible (Office/Division/Person) and Action Date:

(1) NMSO, Lands Section (Gonzales) Field Solicitor (Manges) Socorro/Albuquerque District Office (Lands Specialists) - continuous.

(2) NMSO Branch of Cadastral Survey (Waskowiak) - continuous.

(3) Socorro/Albuquerque District Offices, District Manager (Kennedy/Applegate) - continuous.

C. Program Considerations

1. Subject: Coordination

Critical Elements: At the present time, the Rio Grande Planning and Occupancy Program has no overall control. Each individual discipline is setting its own pace, direction, methods, and priorities with little or no liaison between the various groups. Priorities have not been established and manpower requirements have not been identified to complete the program within the time frame allowed. It is crucial to have a program coordinator to program target dates, authorize manpower, provide liaison between various disciplines involved, resolve differences, maintain orderly case processing, and to determine methods and priorities for such things as land reports, approving equity, interior surveys, and Solicitor's review, and appraisal.

Necessary Action: Assignment of Program Coordinator with responsibility and authority for implementation.

Responsible (Office/Division/Person) and Action Date:

NMSO, State Director, Arthur Zimmerman - As soon as possible.

2. Subject: Manpower Requirements

Critical Elements: Necessary to the abatement of this problem is a program plan based on: (1) Existing situations utilizing current manpower, (2) 1st alternative funding level calling for additional personnel to be added at specific time periods thus decreasing overall time requirements to terminate the problem and, (3) 2nd alternative funding level enlisting increased personnel over (2) above to terminate the problem at the earliest projected time.

Necessary Action: (1) Existing Level of Funding: Under this current funding level there are 16 positions funded of which there is only one realty position functioning at the district level (Albuquerque District). The Socorro District has two funded vacant position (Realty) which are scheduled to be filled in early FY 78 while the Albuquerque District is scheduled to fill its authorized realty position in the 2nd period of FY 78. The assumption covering these four positions is that within each DO, one position will be devoting full time to program abatement while the remaining two realty specialists (one in each office) will be working on priority programs. Thus only two positions will be working realty actions related to the Rio Grande Project. Within the New Mexico State Office, 12 positions are working less than full time on this program. See Table 3 for specific position breakdown under existing funding levels and Rio Grande Unauthorized Occupancy Abatement Program PERT Chart delineating case load per district/State Office terminating in program case completion by FY 2006.

To proceed with current funding is not a viable alternative. Under this level realty actions will be following far behind Cadastral Survey. (See Rio Grande Unauthorized Occupancy Abatement Program PERT Chart.) Survey markers are in many instances, located in fields that are being farmed. It takes a considerable amount of restraint to farm around numerous markers and steel posts scattered through a field being plowed or harvested. It is unlikely that markers will remain undisturbed for more than a year or two if that long. Under current funding the realty actions will be finishing up several years behind the exterior boundary surveys, which is totally unrealistic. The desirable situation is for the realty actions to follow immediately behind the cadastral survey. If the current process is continued, an interior survey crew will be required to support needed realty actions beginning in fiscal year 1979. At the present time there is no interior crew capability (as a separate action) within existing cadastral manpower. This level of funding is also unacceptable to the affected publics who have expressed relief from this unmanageable situation either through public input to local, state and Federal planning documents and/or through congressional inquiry to state and Federal agencies demanding actions.

It should be noted that manpower assumptions based on current funding levels is predicated on those personnel directly involved in case-related actions.

In reality, there is management involvement, public affairs input at both District and State office level, and planning efforts e.g., Socorro District and Albuquerque District that involve several personnel.

(2) Position Classification: Based on the above discussion concerning present manpower capabilities and time frames as established on Rio Grande Unauthorized Occupancy Abatement Program PERT Chart project termination is estimated for FY 2006. This 30 year span involving 16 positions reflects only those positions (16) that are involved in case-related actions. Of the 16 current positions 63% or 10 positions are classified as permanent full time (PFT); 2 are classified as WAE and 4 are temporary.

Responsible (Office/Division/Person) and Action Date:

NMSO; SDP; ADO, Existing Personnel, - See Rio Grande Unauthorized Occupancy Abatement Program PERT Chart.

Necessary Action: (2) 1st Alternative: Under this alternative an increased level of funding is requested to reduce the overall time-frame for completing this project. Accordingly, 1 additional Realty Specialist is requested for the Socorro District by 10/1/78 for the Rio Grande Occupancy Project. One additional Realty Specialist in the Albuquerque District by 10/1/78 to handle other increasing priority 4210 programs and 2 additional Realty Specialists in the Albuquerque District by 10/1/78 to handle increasing 5100 programs. These positions would release the 2 existing area positions to apply the bulk of their time to the Rio Grande Occupancy problem.

This effort in increased funding will result in approximately 2 Realty Specialists in each district working on the Rio Grande Occupancy situation. Increased levels of Cadastral Survey effort Appraisal support, adjudicative support, cultural clearence support, clerical and office space will be required to support this increased effort. See Table 1 illustrating time frames and number of positions required by classification. To support this 1st alternative level of funding this effort in funding and manpower would make a long-term projection for project completion by 1990 - a realistic target date.

TABLE 1

1st Alternative level of funding for intermediate project abatement.

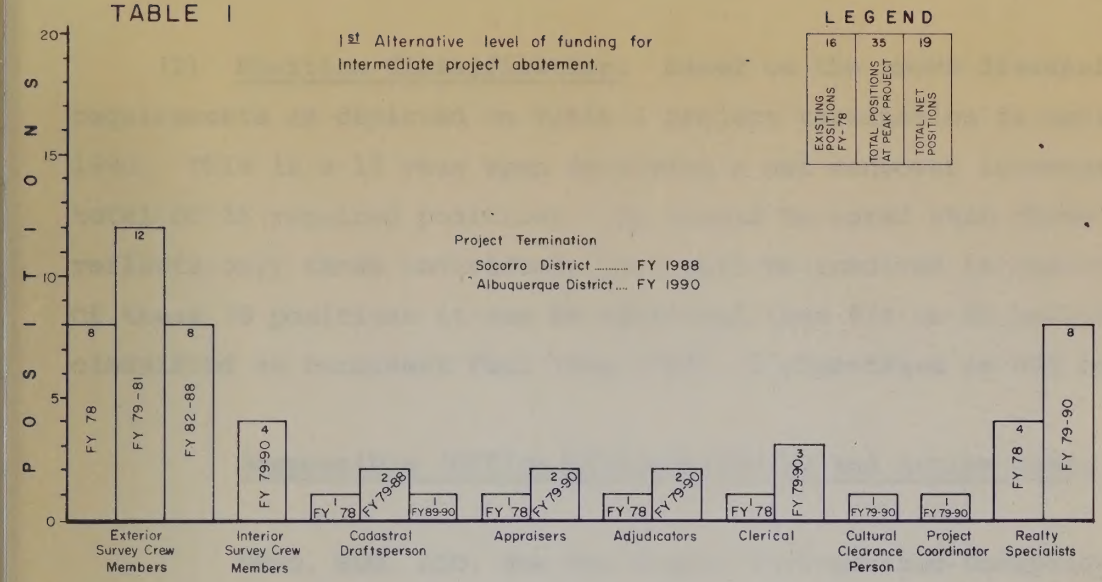


TABLE 2

2nd Alternative level of funding for earliest project abatement.

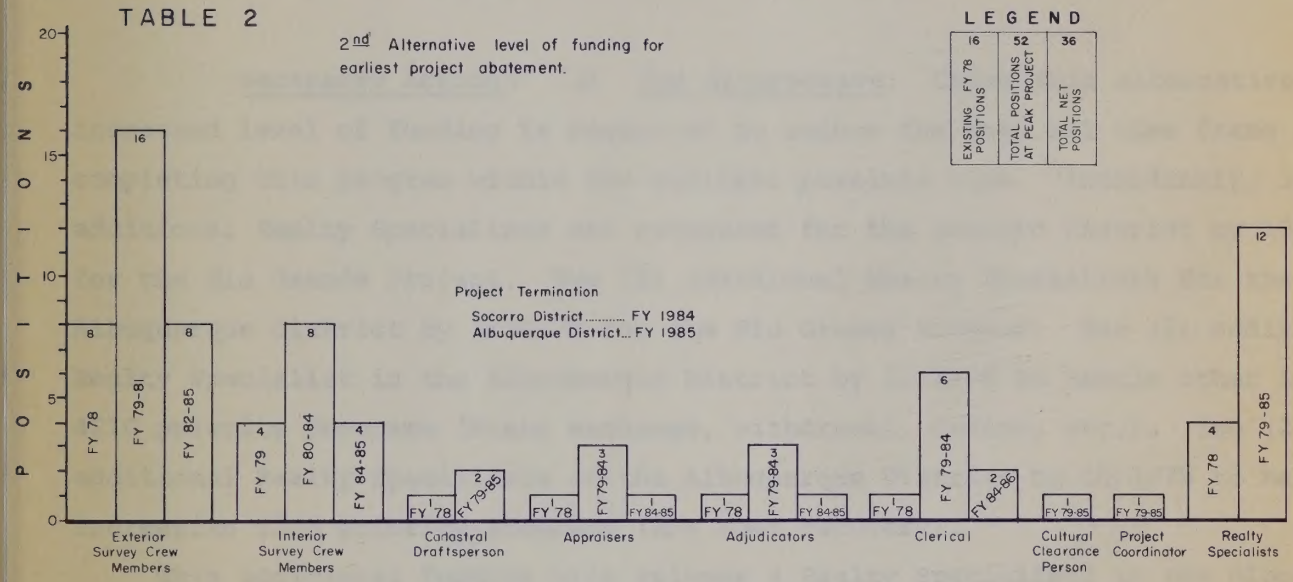
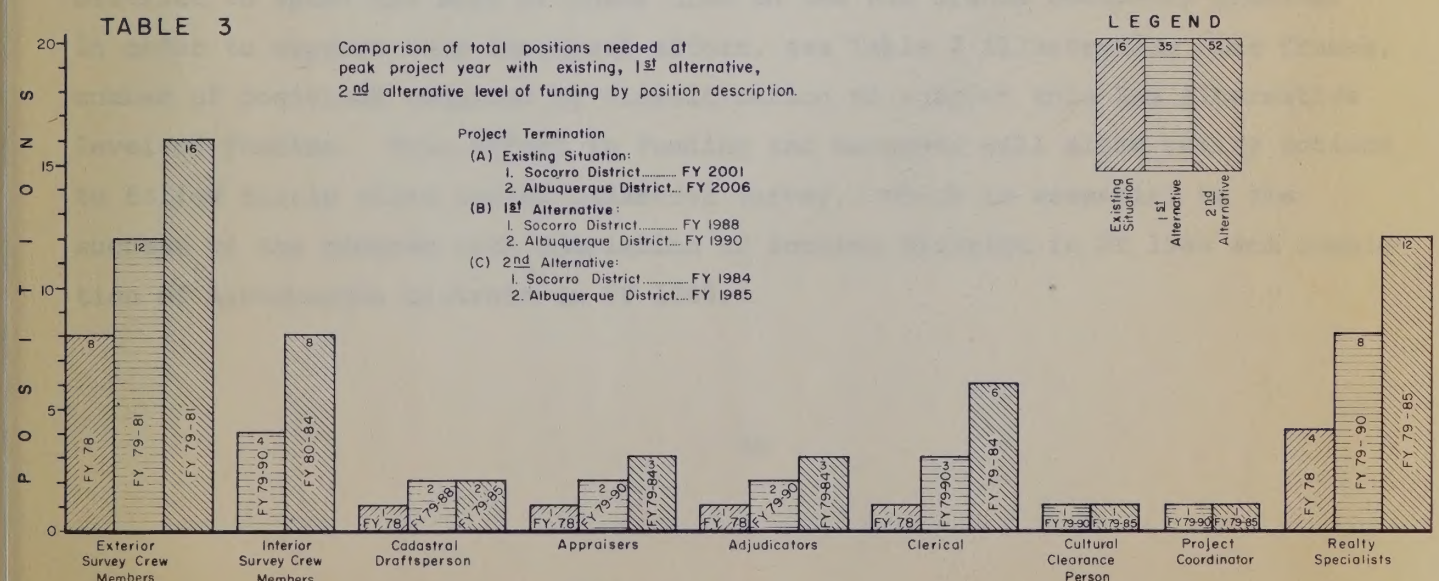
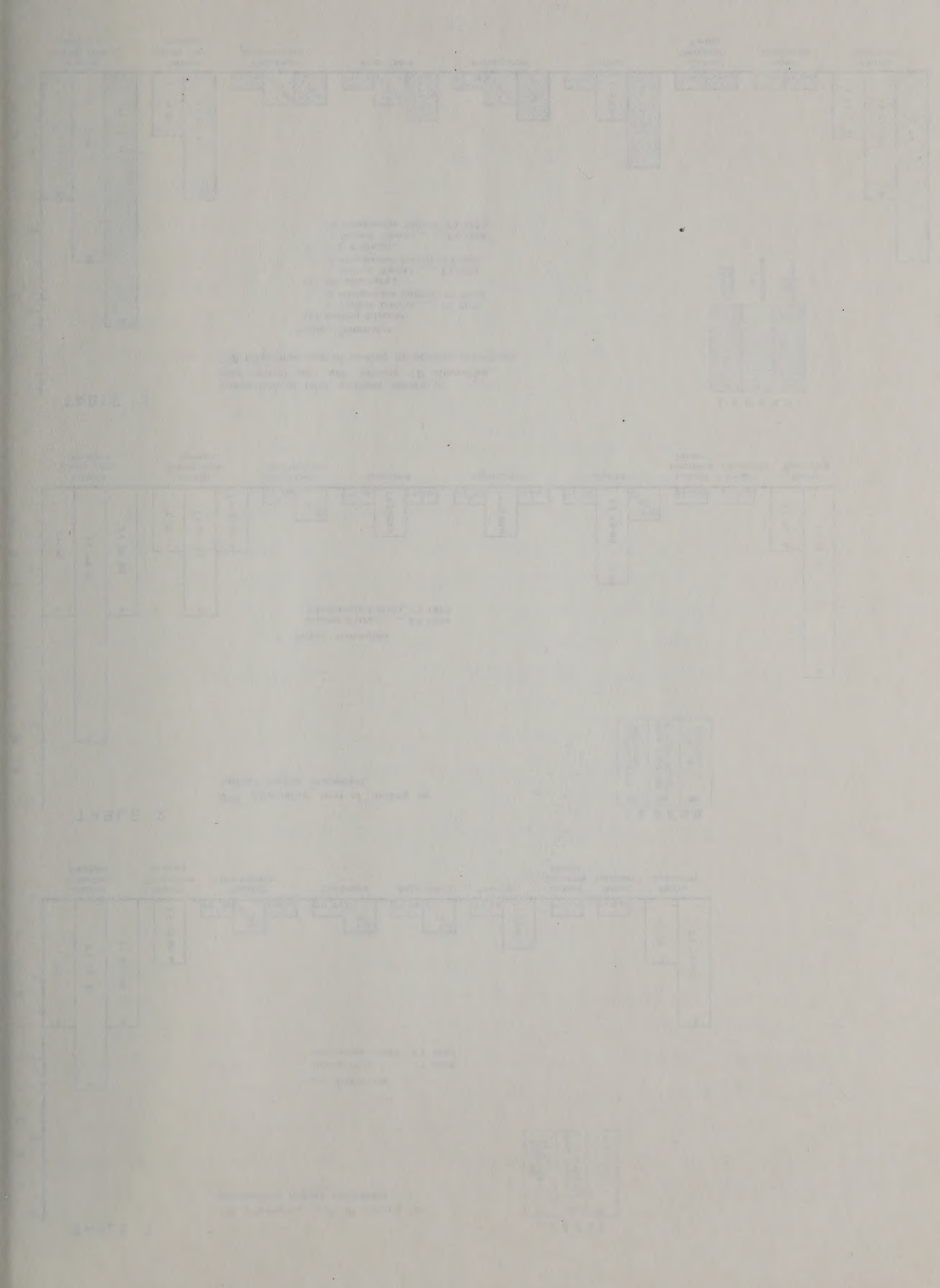


TABLE 3

Comparison of total positions needed at peak project year with existing, 1st alternative, 2nd alternative level of funding by position description.





(2) Position Classification: Based on the above discussion and manpower requirements as depicted on Table 1 project termination is estimated for FY 1990. This is a 12 year span involving a net manpower increase of 19 for a total of 35 required positions. It should be noted that these positions (35) reflects only those individuals that will be involved in case-related actions. Of these 35 positions it can be estimated that 57% or 20 positions would be classified as Permanent Full Time (PFT), 5 classified as WAE and 10 as temporary.

Responsible (Office/Division/Person and Action Date:

NMSO, SDO, ADO, See Rio Grande Unauthorized Occupancy Abatement Program PERT Chart; Table 1 and 3.

Necessary Action: (3) 2nd Alternative: Under this alternative, an increased level of funding is requested to reduce the over all time frame for completing this program within the earliest possible time. Accordingly, 3 additional Realty Specialists are requested for the Socorro District by 10/1/78 for the Rio Grande Project. Two (2) additional Realty Specialists for the Albuquerque District by 3/30/79 for the Rio Grande Project. One (1) additional Realty Specialist in the Albuquerque District by 10/1/78 to handle other increasing 4210 priority programs (State exchange, withdrawal, review, etc.). Two (2) additional Realty Specialists in the Albuquerque District by 10/1/78 to handle increasing 5100 priority programs (R/W cost recovery).

This additional funding will release 4 Realty Specialists in the Albuquerque District to spend the bulk of their time on the Rio Grande Occupancy problem. In order to support this increased effort, see Table 2 illustrating time frames, number of positions required by classification to support this 2nd alternative level of funding. This effort in funding and manpower will allow realty actions to follow fairly close behind Cadastral Survey, which is essential to the success of the program with completion of Socorro District in FY 1984 and completion of Albuquerque Distrcit in FY 1985.

(a) Position Classification: Based on the above discussion and manpower requirements as depicited on Table 2 - Project Termination is estimated for FY 1985. This is a 7 year span involving a net manpower increase of 36 for a total of 52 required positions. It should be noted that these positions (52) reflect only those individuals that will be involved in case-related actions. Of these 52 positions it can be estimated that 54% or 28 positions would be classified as Permanent Full Time (PFT), 7 classified as WAE and 17 as Temporary.

Responsible (Office/Division/Person) and Action Date:

NMSO, SDO, ADO - See Rio Grande Unauthorized Occupancy Abatement Program PERT Chart and Tables 2 and 3.

POCKET #1

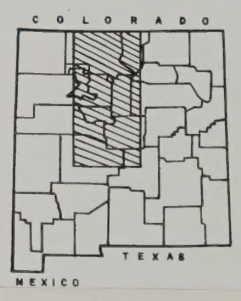
MAP OF PROGRAM AREA

BLM Library
Denver Federal Center
Bldg. 85, OC-521
P.O. Box 25047
Denver, CO 80225

C O L O R A D O

107° 106°

LOCATION MAP



RIO GRANDE OCCUPANCY RESOLUTION PROGRAM

LEGEND

Public Lands Managed by Bureau of Land Management

- Public Lands

Other Lands

- State Lands
- Indian Reservation
- National Parks and Monuments
- Private Lands
- National Forest

SOCORRO AND ALBUQUERQUE DISTS.
BUREAU OF LAND MANAGEMENT

POCKET #2

RIO GRANDE OCCUPANCY RESOLUTION
PROGRAM PERT CHART

BLM Library
Denver Federal Center
Bldg 85 OC-521
P.O. Box 25047
Denver, CO 80225

RIO GRANDE OCCUPANCY RESOLUTION PROGRAM — PERT CHART No. 1

FY77 | FY 78 | FY 79 | FY 80 | FY 81 | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 | FY 87 | FY 88 | FY 89 | FY 90 | FY 91 | FY 92 | FY 93 | FY 94 | FY 95 | FY 96 | FY 97 | FY 98

AUG SEP OCT NOV DEC JAN FEB MAR APR MAY JUN JUL AUG SEP OCT NOV DEC JAN FEB MAR APR MAY JUN JUL AUG SEP OCT NOV DEC JAN FEB MAR APR MAY JUN JUL AUG SEP OCT NOV DEC JAN FEB MAR APR MAY JUN JUL AUG SEP OCT NOV DEC JAN FEB MAR APR MAY JUN JUL AUG SEP

I. TASK AREA — PLANNING

A. Albuquerque Dist. Rio Grande P.U.
1. Inventories
2. Unit Resource Analysis (URA)
   Ecological Profile (EP)
3. Planning Area Analysis (PAA)
4. Management Framework Plan (MFP)

B. Socorro Dist. Stallion P.U.
1. Exterior Survey - Cadastral Sur. & Plat
2. a.) URA - Update **(MRGCD)**
   b.) MFP - Update **(MRGCD)**

II TASK AREA — PUBLIC AFFAIRS

A. Public Participation Plans / Liaison / Status Reports
1. Rio Grande P.U. Public Participation Plan
2. Comp. Occupancy Proj. Pub. Partic. Plan
3. Contact and Liaison
   a.) Congressional Delegation
   b.) Local Officals and Community Leaders
   c.) State Officals
   d.) Other Agencies and Organizations
   e.) "One" to "one" Contacts
   f.) News Media
4. Periodic Status Reports to the Public

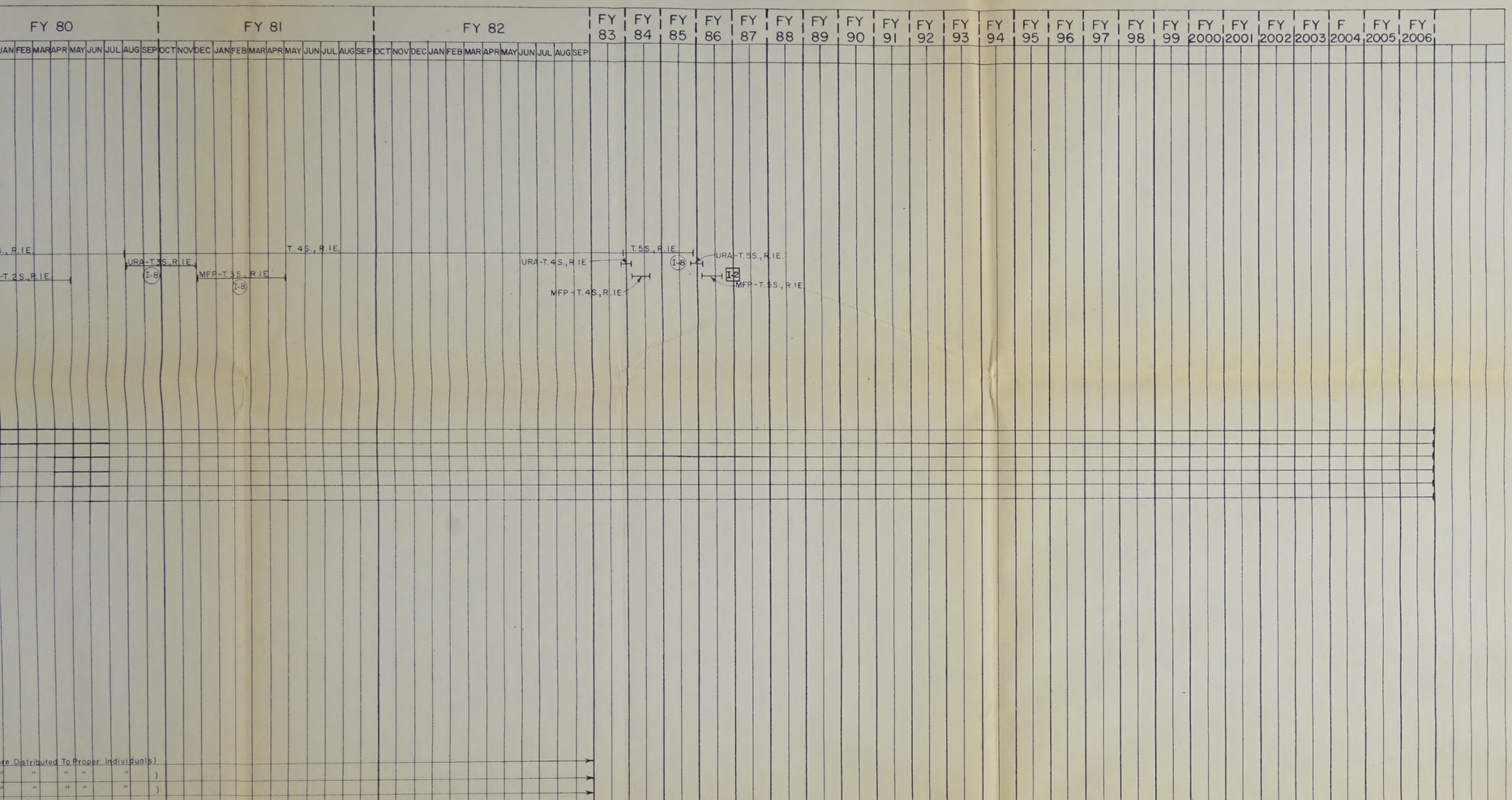
B. Coordinated Approach / Public Contacts
1. Comprehensive Policy Briefing
2. Designate Contact Individuals

III TASK AREA — LANDS

A. Small Holding Claims
1. Comp. Rec. Search / Identify Valid SHC
   a.) Socorro District
   b.) Albuquerque District
2. List Unperfected SHC / Det. Validity
3. Publish Notice / Issue Final Certificate
4. Issue Patent to SHC
5. Note Records / Distribute Pat. to Co. Clerks
6. Maintain File Until Patents Distributed
   a.) NMSO (Branch of Records)
   b.) Albuquerque District
   c.) Socorro District

B. Pending Apln. (Color-of-Title/R&PP) as of 12/15/77
1. Socorro District
   a.) NM-2632-29958-30780 (All Color-of-Title)
   b.) NM-31680-31681 (R&PP)
   NM-16870-31824 (Color-of-Title)
   c.) NM-31554-32041-32065 (All Color-of-Title)
2. Albuquerque District
   a.) NM-19262 (Color-of-Title)

RIO GRANDE OCCUPANCY RESOLUTION PROGRAM — PERT CHART No. 1



LEGEND

TASK AREA-SUBJECT NARRATIVES (I-1)

KEY DATES [I-1]

I.- Task Area — Planning

Number	Subject
①	Purpose, Scope & Emphasis, Rio Grande P.U.
②	Conflicts with Rio Grande I-01 Planning Effort
③	Planning System Training
④	Rio Grande P.U. (I-01) URA Review Follow-up
⑤	PAA - Social Values Analysis
⑥	NMSO Review of Rio Grande (I-01) Planning Documents
⑦	Review of Stallion (2-05) Planning Documents
⑧	Update of Stallion Planning Documents for Public Lands in MRGCD

II.- Task Area — Public Affairs

Number	Subject
①	Public Participation Plans/Liaison/Status Reports
②	Coordinated Approach on Public Contacts

III.- Task Area — Lands

Number	Subject
①	Small Holding Claims
②	Applications Pending as of 12/15/77, to Resolve Occupancy Situation
③	Long-Term Bureau Actions

IV.- Task Area — Cadastral Survey

Number	Subject
①	Public Lands — Exterior and Interior Surveys
②	Impact on Other Survey Responsibilities

V Task Area — Appraisals

Number	Subject
①	Appraisal Requests

KEY DATES

Task Area		Dates
I-Planning		
[1]	Complete Planning - Rio Grande (I-01) P.U.	3/30/79
[2]	Update Stallion (2-05) P.U. Documents	4/30/86
II-Public Affairs		
[3]	Complete Public Participation Plans	1/30/78
[4]	Initiate Liaison By:	12/15/77
[5]	Policy Briefing By:	2/28/78
III.- Lands		
[6]	Complete Action on Small Holding Claims	9/30/78
[7]	Complete Action on Pending Application	
	Socorro District By:	2/28/79
	Albuquerque District By:	5/30/80
[8]	Long Term Bureau Actions Begin By:	10/01/78

Complete Appraisal

Solicit Rev.

Final Adjud. III-7

III-2

Complete Survey

Plat Prep.

EAR's Recomm

Approi Req ComApp.

Solicit Rev.

Final Adjud. III-2

25 cases per year starting in FY-79 and continuing through FY-98 to complete all District Action) (Total Approximate 500 cases)

III-3

(Complete 20 cases per year starting FY-80 and continuing through FY-2003 to complete all District Actions) (Total 480 cases)

vey Determination and Requests per year starting in FY-79 and continuing through FY-98 to complete the Project)

IV-1

(Complete 16 Survey Determinations and Requests per year starting in FY-80 and continuing through FY-2003 to complete the project)

(Complete Interior Cadastral Surveys SEE: Task Area IV - Cadastral Survey section A-2 below for details)

IV-10

IV-1

(Complete Interior Cadastral Surveys SEE: Task Area IV - Cadastral Survey section B-2 below for details)

IV-10

(Complete 25 Appraisals per year starting FY-80 and continuing through FY-99 to complete all appraisals)

III-3

(Complete 20 Appraisals per year starting FY-81 and continuing through FY-2004 to complete all appraisals)

(Serialize and Record an estimated 25 Bureau actions per year starting in FY-80 and continuing through FY-99 to complete all actions)

III-3

(Serialize and Record an estimated 20 Bureau actions per year starting FY-81 and continuing through FY-2004 to complete all actions)

(Process an estimated 25 Lease or Sale offers per year starting FY-81 and continuing through FY-2000 to complete all offers)

III-3

(Process an estimated 20 Lease or Sale offers per year starting FY-82 and continuing through FY-2005 to complete all offers)

(Issue an estimated 25 Leases or Patents per year starting FY-82 and continuing through FY-2001 to complete all Leases and Offers)

III-3

(Issue an estimated 20 Leases or Patents per year starting FY-83 and continuing through FY-2006 to complete all Leases and Patents)

III-8

Survey on 50 tracts

Exterior Survey on 25 tracts

Complete Exterior Survey on 18 tracts FY-81 through FY-84

Exterior Survey on 15 tracts

IV-9

Interior Survey on 5 tracts

(Complete Interior Surveys on 10 tracts per year FY-80 through FY-98) (estimate 1 tract = 2 cases)

IV-10

Interior Survey on 5 tracts

(Complete Exterior Surveys on 15 tracts per year FY-80 through FY-87

Complete Exterior Surveys on 30 tracts per year starting FY-88 through FY-96

Exterior Survey on 10 tracts

IV-9

V-1

(Complete Interior Survey on 8 tracts per year FY-81 through FY-2004)

IV-10

Task Area - Lands section B1 and 2 above for case action) IV-11

V-1

(Complete Appraisals of Long Term Bureau Actions SEE: Task Area - Lands section C-4 above for Appraisal Actions)

IV-12

Complete By: 9/30/2006

IV.- Cadastral Survey

9 Complete Exterior Surveys
Socorro District By: 9/30/85
Albuquerque District By: 1/30/97

10 Complete Interior Surveys
Socorro District By: 3/30/99
Albuquerque District By: 9/30/2004

V.- Appraisals

11 Complete Appraisals - Pending Applications 3/30/80

12 Complete Appraisals - Long Term Actions 9/30/2004

Date - 1/16/78

Development and Revision Checklist
Original (Draft) 11/16/77
Revised (Pert Chart No. 1) 1/16/78

b.) NM-31791 (R&PP/Cemetery)

Sur Req | Comp. Sur | Plat Prep
Mod Ext Ld Rep
Prop. Classif
Req Pat Clear
Apprai Req | Comp Apprai
Final Class
Fincl Adjud III-2

c.) NM-30938-10009-19644-19645
19646-19647-19648-25456-25132
28432 (All Color-of-Title Cases)

1st Adjudication
Any Add. Survey Req | Comp. Add. Sur. (if needed) | Plat Prep
Comp Sur. of NM-10009 | Plat Prep
Land Rep EAR's Recomm.
Apprai Req | Complete Appraisal
Solicit Rev
Final Adjud III-7
III-2

d.) NM-26149-29725-24742
(All Color-of-Title Cases)
NM-420 (R&PP/Church)

1st Adjudication
Survey Comp NM-26149 | Plat Prep NM-26149
Survey Req | Complete Survey | Plat Prep
Land Reports EAR's Recomm.
Apprai Req | ComApp
Solicit Rev
Final Adjud III-2

C. Long Term Bureau Actions

1. Invest., Land Reports, EAR's, Recomm., etc
   a.) Socorro District — III-8 (Complete 25 cases per year starting in FY-79 and continuing through FY-98 to complete all District Action) (Total Approximate 500 cases)
   b.) Albuquerque District — III-3 (Complete 20 cases per year starting FY-80 and continuing through FY-2003 to complete all District Actions) (Total 480 cases)

2. Survey Determination and Requests
   a.) Socorro District — (Complete 20 Survey Determination and Requests per year starting in FY-79 and continuing through FY-98 to complete the Project)
   b.) Albuquerque District — IV-1 (Complete 16 Survey Determinations and Requests per year starting in FY-80 and continuing through FY-2003 to complete this project)

3. Interior Cadastral Survey
   a.) Socorro District — (Complete Interior Cadastral Surveys SEE: Task Area IV-Cadastral Survey section A-2 below for details) IV-10
   b.) Albuquerque District — IV-1 (Complete Interior Cadastral Surveys SEE: Task Area IV-Cadastral Survey section B-2 below for details) IV-

4. Appraisal Reports
   a.) Socorro District — (Complete 25 Appraisals per year starting FY-80 and continuing through FY-99 to complete all appraisals)
   b.) Albuquerque District — III-3 (Complete 20 Appraisals per year starting FY-81 and continuing through FY-2004 to complete all appraisals)

5. Serialization & Recordation
   a.) Socorro District — (Serialize and Record an estimated 25 Bureau actions per year starting in FY-80 and continuing through FY-99 to complete all actions)
   b.) Albuquerque District — III-3 (Serialize and Record an estimated 20 Bureau actions per year starting FY-81 and continuing through FY-2004 to complete all actions)

6. Adjudicative Action (Lease Offers, Sales)
   a.) Socorro District — (Process an estimated 25 Lease or Sale offers per year starting FY-81 and continuing through FY-2000 to complete all offers)
   b.) Albuquerque District — III-3 (Process an estimated 20 Lease or Sale offers per year starting FY-82 and continuing through FY-2005 to complete all offers)

7. Final Adjudication (Patents, Leases)
   a.) Socorro District — (Issue an estimated 25 Leases or Patents per year starting FY-82 and continuing through FY-2001 to complete all Leases and Offers)
   b.) Albuquerque District — III-3 (Issue an estimated 20 Leases or Patents per year starting FY-83 and continuing through FY-2006 to complete all Leases and Patents)

IV TASK AREA — CADASTRAL SURVEY

A. Socorro District
   1. Exterior Surveys — Survey 83 tracts complete; Exterior Survey on 60 tracts; Exterior Survey on 50 tracts; Exterior Survey on 25 tracts; Complete Exterior Survey on 18 tracts FY-81 through FY-84; Exterior Survey on 15 tracts IV-9
   2. Interior Surveys — IV-1 Interior Survey on 5 tracts; (Complete Interior Surveys on 10 tracts per year FY-80 through FY-98) (estimate 1 tract = 2 cases); Interior Survey on 5 tracts IV-10

B. Albuquerque District
   1. Exterior Surveys — (Complete Exterior Surveys on 15 tracts per year FY-80 through FY-87; Complete Exterior Surveys on 30 tracts per year starting FY-88 through FY-96; Exterior Survey on 10 tracts IV-9
   2. Interior Surveys — IV-1 (Complete Interior Survey on 8 tracts per year FY-81 through FY-2004)

V TASK AREA — APPRAISALS

A. Appraisal Of Pending Applications — (Complete Appraisals of pending Color-of-Title & R&PP applns. SEE: Task Area-Lands section B 1 and 2 above for case action) V-11

B. Appraisal Of Long Term Bureau Actions — V-1 (Complete Appraisals of Long Term Bureau Actions SEE: Task Area-Lands section C-4 above for Appraisal Actions)

BUREAU OF LAND MANAGEMENT
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Denver Service Center